## CONVENTION ON INTERNATIONAL TRADE IN ENDANGERED SPECIES OF WILD FAUNA AND FLORA



Eighteenth meeting of the Conference of the Parties Geneva (Switzerland), 17 - 28 August 2019

Summary record of the second session for Committee I

18 August 2019: 14h05 - 16h55

Chair: R. Hay (New Zealand)

Secretariat:

T. De Meulenaer K. Gaynor S. Flensborg D. Kachelriess

Rapporteurs:

- J. Gray J. Robinson
- J. Vitale
- E. Vovk

### Interpretation and implementation matters

#### Regulation of trade

#### 46. Quotas for leopard hunting trophies

The Chair of the Animals Committee on behalf of the Standing Committee introduced document CoP18 Doc. 46, which included draft decisions, and amendments to Resolution Conf. 10.14 (Rev. CoP16) on *Quotas for leopard hunting trophies and skins for personal use*, as well as to Resolution Conf. 9.21 (Rev. CoP13) on Interpretation and application of quotas for species included in Appendix I, allowing regular review of quotas by the Standing Committee and Animals Committee. The latter had been proposed by the Secretariat at the request of the Standing Committee.

The United States of America supported the Standing Committee's recommendations to amend Resolution Conf. 10.14 (Rev. CoP16) but opposed several of the Secretariat's proposed amendments to Resolution Conf. 9.21 (Rev. CoP13). The United States proposed specific amendments to paragraph 2 of this Resolution in order to establish a rigorous and routine review process with independent scientific review and, if necessary, revise quotas established by the Conference of the Parties for species listed in Appendix I. It also suggested to include timelines in the draft decisions in Annex 3 of the document.

The European Union also noted that the export quotas in Resolution Conf. 10.14 (Rev. CoP16) remained high and recommended that future quota evaluation take account of actual harvest levels and all mortality-related information. The European Union expressed general support for the amendments to Resolution Conf. 10.14 (Rev. CoP16), proposed a specific amendment to draft decision 18.AA, and supported the amendments to the preamble of Resolution Conf. 9.21 (Rev. CoP13) in Annex 2 to document CoP18 Doc. 46, but, with the support of Kenya, proposed specific amendments to operational paragraph 2.

Canada did not support the amendments to draft decision 18.AA proposed by the European Union but supported the implementation of a systematic review process. Senegal, Chad, and Mali supported the inclusion of a timetable and a mechanism for reviewing quotas in Annex 2 to document CoP18 Doc. 46.

Namibia agreed with the amendments to Resolution Conf. 9.21 (Rev. CoP13) as proposed in Annex 2, but noted it also had specific amendments to operational paragraph 2 to propose.

Ethiopia supported the recommendations in document CoP18 Doc. 46 and asked that their report to the Secretariat on the status of the leopard in Ethiopia be reviewed. Botswana noted that a hunting suspension had been in place since 2014. The Central African Republic explained that since 2015 it had suspended the allocation of quotas to safari operators in areas affected by rebellion.

The International Council for Game and Wildlife Conservation (CIC) supported the renewal of Decisions 17.114 to 17.117. Humane Society International, speaking also on behalf of the Animal Welfare Institute, Born Free Foundation, China Biodiversity Conservation & Green Development Foundation, Centre for Biological Diversity, Humane Society International, ProWildlife, Pan African Sanctuary Alliance, OCEANA, World Leaders of Today, and the Species Survival Network emphasized their belief that a review of quotas was essential.

The Chair <u>established</u> a working group to consider the revision of Resolution Conf. 9.21 (Rev. CoP11) in Annex 2 and draft decisions 18.AA to 18.HH in Annex 3 to document CoP18 Doc. 46. The working group, chaired by the United Kingdom of Great Britain and Northern Ireland, also included Botswana, the Central African Republic, Chad, Ethiopia, the European Union, Finland, Germany, Israel, Liberia, Malawi, Namibia, Senegal, South Africa, Spain, Uganda, the United States of America, and Zimbabwe; United Nations Environment Programme (UNEP); International Council for Game and Wildlife Conservation; International Union for Conservation of Nature (IUCN); and Cheetah Conservation Fund, Conservation Force, Dallas Safari Club, European Federation of Associations for Hunting and Conservation, Human Society International, International Professional Hunters Association, IWMC-World Conservation Trust, Safari Club International, San Diego Zoo Global, World Wildlife Fund and Zoological Society of London.

44. Definition of the term 'appropriate and acceptable destinations'

#### 44.1 Report of the Standing Committee

The United States of America, speaking as the Chair of the Animals Committee and Standing Committee working group on 'appropriate and acceptable destinations', introduced document CoP18 Doc. 44.1 and invited the Committee to accept the non-binding guidance as amended in Annex 4, accept the draft decisions as amended in Annex 5, and delete decisions 17.178 to 17.180.

China emphasized the need for binding and clearly defined guidance and drew attention to the subjective nature of the term 'appropriate and acceptable destinations'. Kenya, intervening on behalf of 31 African Elephant Coalition members, expressed concern regarding export of live African elephants outside their natural range to be kept in captivity. They supported the draft decisions proposed in the document, and encouraged Parties to provide feedback on their use of the non-binding guidance. The European Union, the United States of America, Peru, Niger, and Zimbabwe supported the proposal.

Israel noted the absence of specific factors in the non-binding guidance in Annex 4 concerning the general welfare of live animals and proposed the addition of text for that purpose. Born Free Foundation, speaking also on behalf of David Shepherd Wildlife Foundation, Eurogroup for Animals, Humane Society International, and Species Survival Network, supported Israel's amendment and urged Parties to view the draft decisions in Annex 2 as a step toward further binding species-specific guidance. In response the Chair noted that paragraph f) of Annex 4 should cover the issues raised under the proposed paragraph j) within domestic wildlife laws, but that this did not preclude future reviews from including these issues. The Secretariat cautioned that the inclusion of animal welfare issues might stray outside of the mandate of the Convention.

Conservation Analytics stated that there were stricter exporting requirements for live animals listed in Appendix II than for those listed in Appendix I. The Association of Zoos and Aquariums (AZA), speaking also on behalf of the European Association of Zoos and Aquaria, World Association of Zoos and Aquariums, and San Diego Zoo Global, supported the adoption of the non-binding guidance in Annex 4 and the draft decisions in Annex 5.

The non-binding guidance for determining whether a proposed recipient of a living specimen is suitably equipped to house and care for it, as amended by the Secretariat in Annex 4 to document CoP18 44.1, was <u>accepted</u>. The Committee <u>agreed</u> to delete Decisions 17.178 to 17.180. The draft decisions, as amended by the Secretariat in Annex 5 were <u>accepted</u>.

## 44.2 International trade in live African elephants: Proposed revision of Resolution Conf. 11.20 (Rev. CoP17) on Definition of the term 'appropriate and acceptable destinations'

Burkina Faso introduced document CoP18 Doc. 44.2, proposing that Resolution Conf. 11.20 (Rev. CoP17) on *Definition of the term 'appropriate and acceptable destinations'* be amended to stipulate that the only 'appropriate and acceptable destinations' for wild-caught live African elephants was within their natural habitat. It acknowledged the involvement of the African Elephant Coalition and drew attention to information document SC69 Inf. 36 detailing the definition of the term "appropriate and acceptable destinations" as it related to the trade in live African elephants.

The Chair clarified that further discussions would be related only to recommendation c) in paragraph 26 of document CoP18 Doc. 44.2, because recommendation b) had been addressed under agenda item 44.1.

Benin, the Central African Republic, Costa Rica, India and Niger expressed support for the amendment to Resolution Conf. 11.20 (Rev. CoP17) and referred to the animal welfare concerns surrounding the take of wild African elephants from their family groups.

Canada, Eswatini, the European Union, the United States of America and Zimbabwe did not support the amendments to Resolution Conf. 11.20 (Rev. CoP17) proposed in the document. They all expressed concerns that these amendments would make trade in Appendix-II African elephant populations more restrictive than trade in Appendix-I populations. All additionally reiterated their support for the revised non-binding guidance for determining 'appropriate and acceptable destinations' detailed in document CoP18 Doc. 44.1. The European Union and the United States proposed further discussion of the definition based on Animal and Standing Committees' outcomes at CoP19.

Born Free Foundation, also speaking on behalf of the David Shepherd Wildlife Foundation, Eurogroup for Animals, Fondation Brigitte Bardot, Fondation Franz Weber, Humane Society International, the Species Survival Network and Pro Wildlife, stated that they supported the amendments to Resolution Conf. 11.20 (Rev. CoP17).

Noting a lack of consensus on the document, the Chair called for a vote on whether to accept the proposed amendments to Resolution Conf. 11.20 (Rev. CoP17). The European Union made a point of order asking the Chair to reconsider undertaking a vote before discussing the matter further. The Chair responded that as there was no proposal to discuss the content of the amendments to Resolution Conf. 11.20 (Rev. CoP17) proposed in Annex 1, there would be no requirement for a further discussion, and proceeded to the vote. Forty-six Parties voted for the amendments, 18 against, and 19 abstained: the proposed amendments therefore achieved the two-thirds majority in favour and were <u>accepted</u>.

## 45. Non-detriment findings

The Chair of the Plants Committee introduced document CoP18 Doc. 45, detailing intersessional work to develop or update guidance for the making of Non-detriment Findings (NDFs), noting that on this would improve the implementation of the Convention.

Argentina, Belize, the Plurinational State of Bolivia, Canada, Chile, China, Colombia, the European Union, India, Mexico and Peru supported the draft decisions in Annex 1 to document CoP18 Doc. 45, several citing the landmark nature of the first international expert workshop on NDFs, in Cancun, Mexico, in 2008, and expressing a desire to contribute to a second such workshop. Senegal underscored the value of NDFs to species conservation.

TRAFFIC itemized some specific instances of progress with NDFs since the Cancun workshop, voiced support for proposals presented for building on existing NDF guidance and tools and pledged its continued assistance with building capacity of Parties for the making of NDFs.

The draft decisions in Annex 1 to document CoP18 Doc. 45 were <u>accepted</u>.

## 47. Enhancement of quotas for markhor hunting

The Chair stated that document CoP18 Doc. 47 had been withdrawn.

## 48. Black rhinoceros hunting trophies: Export quota for South Africa

The Chair asked South Africa to introduce document CoP18 Doc.48, but South Africa requested deferral until there was sufficient time for its full discussion. This was <u>agreed</u>.

#### 54. Identification of specimens in trade

#### 54.3 Identification of sturgeons and paddlefish specimens in trade

The Secretariat presented Document CoP18 Doc. 54.3, which recommended extension of Decisions 16.136 (Rev. CoP17) to 16.138 (Rev. CoP17) concerning provision of forensic methods to assist identification of species and populations of Acipenseriformes specimens and encouraged the Animals Committee to involve the scientific committees' intersessional working group on identification materials in the implementation of Decision 16.137 (Rev. CoP17). It reported that since the document had been written, funding to support implementation of the extended decisions was offered by the World Wildlife Fund (WWF). The United States urged that the most recent scientific information available be taken into account in implementing the Decisions.

The Committee <u>agreed</u> to the recommendations in paragraph 11 of document CoP18 Doc. 54.3, namely to the extension of Decisions 16.136 (Rev. CoP17) to 16.138 (Rev. CoP17), to the encouragement of the Animals Committee to involve the Animals and Plants Committees' joint intersessional working group on identification materials in the implementation of Decision 16.137 (Rev. CoP17), and to the amendment to Decision 16.138 (Rev. CoP17)

The meeting was adjourned at 16h55.



## Motion Agenda Item 44.2 [18.08.2019 4:19:32 PM]

Agenda Item 44.2

Quorum: Yes > 66.66% EU-Vote: block YES: 71.88%

1	Afghanistan	Not Present
2	Albania	Not Allowed
3	Algeria	Not Allowed
4	Angola	YES
5	Antigua and Barbuda	Not Present
6	Argentina	YES
7	Armenia	Not Present
8	Australia	ABST
9	Austria	Present
10	Azerbaijan	Not Allowed
11	Bahamas	Not Allowed
12	Bahrain	Not Present
13	Bangladesh	YES
14	Barbados	Not Present
15	Belarus	Not Allowed
16	Belgium	Present
17	Belize	YES
18	Benin	YES
19	Bhutan	YES
20	Bolivia (Plurinational State of)	NO
21	Bosnia and Herzegovina	Not Allowed
22	Botswana	NO
23	Brazil	ABST
24	Brunei Darussalam	Not Allowed
25	Bulgaria	Present
26	Burkina Faso	YES
27	Burundi	YES
28	Cabo Verde	YES
29	Cambodia	YES
30	Cameroon	YES
31	Canada	NO
32	Central African Republic	YES
33	Chad	Present
34	Chile	YES
35	China	ABST
36	Colombia	ABST
37	Comoros	YES
38	Congo	Not Allowed
39	Costa Rica	YES
40	Côte d'Ivoire	YES
41	Croatia	Present
42	Cuba	Not Present
43	Cyprus	Present
44	Czech Republic	Present
45	Democratic Republic of the Congo	Not Allowed
46	Denmark	Present
47	Djibouti	Not Allowed
48	Dominica	Not Allowed
49	Dominican Republic	YES



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50		
50	Ecuador	Not Present
51	Egypt	Not Allowed
52	El Salvador	Not Allowed
53	Equatorial Guinea	Not Allowed
54	Eritrea	YES
55	Estonia	Not Present
56	Eswatini	NO
57	Ethiopia	YES
58	European Union	Present
59	Fiji	YES
60	Finland	Present
61	France	Present
62	Gabon	YES
63	Gambia	Not Allowed
64	Georgia	Not Present
65	Germany	Present
66	Ghana	NO
67	Greece	Not Present
68	Grenada	Not Allowed
69	Guatemala	ABST
70	Guinea	Not Allowed
71	Guinea-Bissau	Not Allowed
72	Guyana	ABST
73	Honduras	Not Present
74	Hungary	Present
75	Iceland	Not Present
76	India	Not Allowed
77	Indonesia	NO
78	Iran (Islamic Republic of)	Not Allowed
79	Iraq	Not Allowed
80	Ireland	Not Allowed
81	Israel	Present
82	Italy	Present
83	Jamaica	ABST
84	Japan	NO
85	Jordan	Present
86	Kazakhstan	Not Allowed
87	Kenya	YES
88	Kuwait	Not Present
89	Kyrgyzstan	Not Present
90	Lao People's Democratic Republic	YES
91	Latvia	Present
92	Lebanon	YES
93	Lesotho	Not Present
94	Liberia	Not Allowed
95	Libya	Not Allowed
96	Liechtenstein	Not Present
97	Lithuania	Present
98	Luxembourg	Not Allowed
99	Madagascar	YES
100	Malawi	Not Allowed
101	Malaysia	YES
102	Maldives	YES



# Motion Agenda Item 44.2 [18.08.2019 4:19:32 PM]

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103	Mali	YES
104	Malta	Present
105	Mauritania	YES
106	Mauritius	Not Allowed
107	Mexico	ABST
108	Monaco	Not Present
109	Mongolia	Not Present
110	Montenegro	Not Present
111	Morocco	NO
112	Mozambique	NO
113	Myanmar	ABST
114	Namibia	NO
115	Nepal	YES
116	Netherlands	Present
117	New Zealand	YES
118	Nicaragua	Not Present
119	Niger	YES
120	Nigeria	Present
121	North Macedonia	Not Allowed
122	Norway	YES
123	Oman	ABST
124	Pakistan	Not Allowed
125	Palau	ABST
126	Panama	Not Allowed
120	Papua New Guinea	Not Present
128	Paraguay	Not Allowed
120	Peru	NO
130	Philippines	Not Allowed
131	Poland	Present
132	Portugal	Present
133	Qatar	Not Allowed
134	Republic of Korea	ABST
135	Republic of Moldova	YES
136	Romania	Present
137	Russian Federation	Present
138	Rwanda	Not Allowed
139	Saint Kitts and Nevis	Not Present
140	Saint Lucia	ABST
140	Saint Lucia Saint Vincent and the Grenadines	Not Allowed
142	Samoa	ABST
142	San Marino	Not Allowed
144	Sao Tome and Principe	Not Allowed
145	Saudi Arabia	Not Allowed
146	Senegal	YES
140	Serbia	Not Allowed
148	Seychelles	YES
148	Seychelles Sierra Leone	YES
149	Singapore	Not Present
150	Singapore Slovakia	Present
151	Slovakia Slovenia	Present
152	Slovenia Solomon Islands	YES
153	Solomon Islands Somalia	ABST
154	South Africa	NO
100		NU



## Motion Agenda Item 44.2 [18.08.2019 4:19:32 PM] Agenda Item 44.2

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156	Spain	Present
157	Sri Lanka	YES
158	Sudan	YES
159	Suriname	YES
160	Sweden	Present
161	Switzerland	NO
162	Syrian Arab Republic	Not Allowed
163	Tajikistan	Not Present
164	Thailand	ABST
165	Тодо	YES
166	Tonga	YES
167	Trinidad and Tobago	ABST
168	Tunisia	NO
169	Turkey	YES
170	Uganda	NO
171	Ukraine	ABST
172	United Arab Emirates	ABST
173	United Kingdom of Great Britain and Northern Ireland	Present
174	United Republic of Tanzania	NO
175	United States of America	NO
176	Uruguay	YES
177	Uzbekistan	Not Allowed
178	Vanuatu	Not Present
179	Venezuela (Bolivarian Republic of)	Present
180	Viet Nam	YES
181	Yemen	Not Allowed
182	Zambia	Not Allowed
183	Zimbabwe	NO