

CONVENTION ON INTERNATIONAL TRADE IN ENDANGERED SPECIES
OF WILD FAUNA AND FLORA

ANNUAL REPORT OF THE SECRETARIAT

1979

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1. Introduction

According to Article XII, paragraph 2 (g) of the Convention, the Secretariat shall prepare annual reports to the Parties on its work and on the implementation of the Convention. Previous reports in 1976 (Notification No. 41; Berne Proceedings Doc. 1.8 and 1.11), 1978 (Notification No. 90) and 1979 (San José Proceedings Doc. 2.5 and 2.6) were usually submitted as separate documents, one on the work of the Secretariat and the other on implementation. The fact that the present document now combines both aspects in a single report also indicates the changing rôle of the Secretariat itself: from the initial concern with preparatory and promotional functions, characteristic of the formative years of any international treaty and institution, the emphasis has shifted to compliance control and harmonization of enforcement. At a time when the membership of the Convention is expanding, implementation thus moves into the focus of the Secretariat's functions, and in fact has become a prominent part of its day-to-day work.

This change of emphasis is reflected in the attachments to the present report: Besides the manifestly increasing portion of Notifications dealing with coordination and follow-up (List of Notifications, Annex 1), coverage of the Convention in the media deals more and more frequently with enforcement cases (Selected Press References to the Convention, Annex 2). Most dramatic perhaps has been the growth of implementation action under Article XIII of the Convention; while the previous report referred to a total of 46 cases involving 19 Parties over the two year period of 1976-1978, the sample list attached to the present report covers 48 cases for a single Party during 1979 alone (Summary of Action under Article XIII, Annex 3).

2. Membership

From the entry into force of the Convention (1 July 1975) to the first meeting of the Conference of the Parties (Berne, November 1976), 32 States became Parties to the Convention; by the time of the second meeting of the Conference of the Parties (San José, March 1979), their number had risen to 51. From that date to 31 December 1979, the Convention entered into force for 4 more States.

In chronological order, the 55 Parties then were as follows:

	<u>Date of entry into force of the Convention</u>
1. United States of America	1.07.1975
2. Nigeria	1.07.1975
3. Switzerland	1.07.1975
4. Tunisia	1.07.1975
5. Sweden	1.07.1975
6. Cyprus	1.07.1975
7. United Arab Emirates	1.07.1975
8. Ecuador	1.07.1975
9. Chile	1.07.1975
10. Uruguay	1.07.1975

11. Canada	9.07.1975
12. Mauritius	27.07.1975
13. Nepal	16.09.1975
14. Peru	25.09.1975
15. Costa Rica	28.09.1975
16. South Africa	13.10.1975
17. Brazil	4.11.1975
18. Madagascar	18.11.1975
19. Niger	7.12.1975
20. German Democratic Republic	7.01.1976
21. Morocco	14.01.1976
22. Ghana	12.02.1976
23. Papua New Guinea	11.03.1976
24. Federal Republic of Germany	20.06.1976
25. Pakistan	19.07.1976
26. Finland	8.08.1976
27. India	18.10.1976
28. Zaire	18.10.1976
29. Norway	25.10.1976
30. Australia	27.10.1976
31. United Kingdom of Great Britain and Northern Ireland	31.10.1976
32. Iran	1.11.1976
33. Union of Soviet Socialist Republics	8.12.1976
34. Paraguay	13.02.1977
35. Seychelles	9.05.1977
36. Guyana	25.08.1977
37. Denmark	24.10.1977
38. Senegal	3.11.1977
39. Nicaragua	4.11.1977
40. Gambia	24.11.1977
41. Malaysia	18.01.1978
42. Venezuela	22.01.1978
43. Botswana	12.02.1978
44. Egypt	4.04.1978
45. Monaco	18.07.1978
46. France	9.08.1978
47. Panama	15.11.1978
48. Togo	21.01.1979
49. Kenya	13.03.1979
50. Jordan	14.03.1979
51. Indonesia	28.03.1979
52. Sri Lanka	2.08.1979
53. Bahamas	18.09.1979
54. Bolivia	4.10.1979
55. Italy	31.12.1979

In addition, 4 States (Guatemala, the United Republic of Tanzania, Liechtenstein, Israel) deposited instruments of ratification or accession prior to the end of the reporting year. For these States, the Convention will enter into force on 5.02.1980, 27.02.1980, 28.02.1980, 17.03.1980 respectively, thus bringing the total number of Parties to 59.

Other States have indicated their intention to join the Convention in the near future, especially in response to Decision 7/6 C (1979) adopted by the Governing Council of the United Nations Environment Programme (UNEP) at its

seventh session. Decision 7/6 C (1979) was communicated by the Executive Director of UNEP through official channels to all UN member countries as well as being copied to UNEP focal points and UNEP Resident Representatives where applicable.

3. Evolution of the Convention

As other international agreements, the Convention is subject to a natural process of growth and change by way of formal diplomatic amendments, simplified amendment of the appendices, and unilateral listings (Appendix III).

In accordance with the formal amendment procedure provided in Article XVII of the Convention, more than one third of the Parties on 22 March 1979 jointly submitted a written request for the convening of an extraordinary meeting of the Conference of the Parties for the sole purpose of amending Article XI, sub-paragraph 3 (a). At the extraordinary meeting held at Bonn (Federal Republic of Germany) on 22 June 1979, the proposed amendment (expressly empowering the Conference of the Parties to adopt financial provisions) was adopted by the required two-thirds majority. The entry into force of the amendment is subject to formal acceptance by two-thirds of the Parties. On 18 December 1979, the first instrument of acceptance was deposited by a Party (Norway). Other Parties have indicated their intention to deposit instruments of acceptance in the near future. In order to become effective in time for the third meeting of the Conference of the Parties (New Delhi, 2 to 13 February 1981), the amendment would need to be accepted by at least 34 Parties by 4 December 1980.

Approximately 250 amendment proposals for Appendices I and II of the Convention were received, in accordance with Article XV, paragraph 1, prior to the second meeting of the Conference of the Parties (San José, March 1979), and were translated and communicated to the Parties in advance of the meeting. Of the proposals finally adopted at the meeting,

- 8 were transfers from Appendix I to Appendix II,
- 17 transfers from Appendix II to Appendix I,
- 10 deletions from Appendix I,
- 6 deletions from Appendix II,
- 15 additions to Appendix I,
- 36 additions to Appendix II.

These resulted in a number of related consequential changes.

The amendments so adopted, as communicated by Notification to Contracting or Signatory States dated 4 May 1979, entered into force for all Parties not having formulated a reservation, on 28 June 1979.

The procedure of Article XV, paragraph 2, for amendment of Appendices I and II between meetings of the Conference of the Parties, which had been initiated in 1978 as the result of proposals by the United Kingdom, resulted in the entry into force of amendments regarding Moschus moschiferus (Appendix I), Moschus spp., Ornithoptera spp., Trogonoptera spp. and Troides spp. (sensu D'Abrera for the latter three genera) (Appendix II), as of 16 February 1979 (Notification to Contracting or Signatory States dated 5 December 1978). Other proposals of the United Kingdom (regarding Equus grevyi and Equus zebra, Appendix I), which had met with objections and therefore had been submitted to a postal vote, did

not obtain the required quorum of votes within the scheduled deadline of 60 days. These amendment proposals consequently were referred to the second meeting of the Conference of the Parties (San José, March 1979).

Following a request by the United States of America for correction of an erroneous listing (omission of Cygnus buccinator from Appendix II) going back to the 1973 Washington Conference, the Depositary Government by Notification to the Signatory or Contracting States dated 10 December 1979 instituted the diplomatic correction procedure (1961 Vienna Convention on the Law of Treaties, Article 79). In the light of an objection to the proposed correction, entered by Canada, the matter was referred back to the United States with a request to follow the regular amendment procedure of Article XV.

No new proposals for unilateral listing of species on Appendix III (Article XVI) of the Convention were received during 1979. Consequential changes of Appendix III resulting from the amendments of Appendix II adopted at the San José meeting were incorporated in the revised appendices effective 28 June 1979 (Notification to Contracting or Signatory States dated 6 June 1979).

4. Reservations

Article XXIII of the Convention enables States to enter specific reservations with regard to species included in Appendix I, II or III; similarly, Article XV paragraph 3 and Article XVI paragraph 2 provide for specific reservations to amendments of the appendices.

The list of reservations as communicated to Parties in the Secretariat's Annual Report for 1978 (San José Proceedings Doc. 2.6) underwent the following changes:

On 16 February 1979, date of entry into force of the inclusion in Appendix I of Moschus moschiferus, Himalayan population, in lieu of Moschus moschiferus moschiferus and in Appendix II of Moschus spp., Ornithoptera spp. (sensu D'Abrera), Trogonoptera spp. (sensu D'Abrera) and Troides spp. (sensu D'Abrera), Denmark entered reservations with regard to these amendments. These reservations were withdrawn at a later stage, withdrawal becoming effective on 1 January 1980. On 28 June 1979, date of entry into force of the amendments to Appendices I and II adopted at the second meeting of the Conference of the Parties (San José, March 1979), the following Parties entered reservations with regard to the following amendments: Canada: inclusion in Appendix I of Sotalia spp., Sousa spp. and Neophocaena phocaenoides and in Appendix II of CETACEA spp.; Federal Republic of Germany and France: inclusion in Appendix I of Crocodylus porosus - 108; South Africa: inclusion in Appendix I of Sotalia spp. and Sousa spp. and in Appendix II of CETACEA spp.; and Switzerland: inclusion in Appendix I of Canis lupus + 203, Ursus arctos isabellinus, Felis caracal + 206, Felis rubiginosa + 207, Pantherolops hodgsoni, Chlamydotis undulata, Caloenas nicobarica, Crocodylus acutus + 210, Crocodylus porosus - 108, Araucaria araucana + 212, Renanthera imschootiana and Vanda coerulea, and in Appendix II of Turnix melanogaster, Pedionomus torquatus, Cyanoliseus patagonus byroni, Mytilus chorus, Ceropegia spp., Frerea indica, Byblis spp., Cephalotus follicularis, CHLOANTHACEAE spp. + 214, Anigozanthos spp., Macropidia fuliginosa, Verticordia spp., Banksia spp., Conospermum spp., Dryandra polycephala, Xylomelum spp., Boronia spp.,

Crowea spp., Geleznovia verrucosa and Pimelea physodes. On 28 June also, the Canadian reservation concerning Acipenser oxyrhynchus formerly listed in Appendix I became inapplicable with the transfer of this species to Appendix II, and the reservations of Canada and South Africa concerning the populations of Balaenoptera borealis and Balaenoptera physalus listed in Appendix II were superseded by their reservations regarding CETACEA spp. On 31 December 1979, the reservations entered by Italy at the time of its ratification of the Convention became effective regarding Chelonia mydas -107, Caiman latirostris, Crocodylus cataphractus, Crocodylus niloticus, and Crocodylus porosus -108, included in Appendix I.

Consequently, the specific reservations in force as of 1 January 1980 were as follows:

Appendix I

FAUNA

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MAMMALIA

CETACEA

Delphinidae	<u>Sotalia</u> spp.	Canada, South Africa
	<u>Sousa</u> spp.	Canada, South Africa
Phocaenidae	<u>Neophocaena phocaenoides</u>	Canada
Eschrichtidae	<u>Eschrichtius robustus</u> (<u>glaucus</u>)	Canada
Balaenopteridae	<u>Balaenoptera borealis</u> + 202	Australia, Canada, South Africa, USSR
	<u>Balaenoptera physalus</u> - 101	Australia, Canada, South Africa, USSR

CARNIVORA

Canidae	<u>Canis lupus</u> + 203	Switzerland
Ursidae	<u>Ursus arctos isabellinus</u>	Switzerland
Mustelidae	<u>Lutra lutra</u>	USSR
Felidae	<u>Felis caracal</u> + 206	Switzerland
	<u>Felis rubiginosa</u> + 207	Switzerland

ARTIODACTYLA

Bovidae	<u>Pantholops hodgsoni</u>	Switzerland
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AVES

ANSERIFORMES

Anatidae Branta canadensis leucopareia Canada

GRUIFORMES

Otididae Chlamydotis undulata Switzerland

COLUMBIFORMES

Columbidae Caloenas nicobarica Switzerland

REPTILIA

TESTUDINATA

Cheloniidae Chelonia mydas - 107 France, Italy
 Eretmochelys imbricata France

CROCODYLIA

Alligatoridae Caiman latirostris Italy
 Melanosuchus niger France

Crocodylidae Crocodylus acutus + 210 Switzerland
 Crocodylus cataphractus France, Italy
 Crocodylus niloticus Botswana, France,
 Italy
 Crocodylus porosus - 108 Fed. Rep. of
 Germany, France,
 Italy, Switzerland
 Osteolaemus tetraspis France

PISCES

SALMONIFORMES

Salmonidae Coregonus alpenae Canada

PERCIFORMES

Percidae Stizostedion vitreum glaucum Canada

FLORA
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ARAUCARIACEAE	<u>Araucaria araucana</u> + 212	Switzerland
ORCHIDACEAE	<u>Renanthera imschootiana</u>	Switzerland
	<u>Vanda coerulea</u>	Switzerland

Appendix II

FAUNA
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MAMMALIA

CETACEA spp.		Canada, South Africa
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CARNIVORA

Canidae	<u>Canis lupus</u>	USSR
Ursidae	<u>Ursus arctos</u> + 205	Canada
Felidae	<u>Felis lynx</u>	USSR

ARTIODACTYLA

Bovidae	<u>Ovis canadensis</u>	Canada
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AVES

ANSERIFORMES.

Anatidae	<u>Anser albifrons gambelli</u>	Canada
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GRUIFORMES

Turnicidae	<u>Turnix melanogaster</u>	Switzerland
Pedionomidae	<u>Pedionomus torquatus</u>	Switzerland

PSITTACIFORMES

Psittacidae	<u>Cyanoliseus patagonus byroni</u>	Switzerland
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PISCES

ACIPENSERIFORMES

Acipenseridae	<u>Acipenser fulvescens</u>	Canada
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MOLLUSCA

ANISOMYARIA

Mytilidae	Mytilus chorus	Switzerland
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FLORA

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ASCLEPIADACEAE	<u>Ceropegia</u> spp.	Switzerland
	<u>Frerea indica</u>	Switzerland

BYBLIDACEAE	<u>Byblis</u> spp.	Switzerland
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CEPHALOTACEAE	<u>Cephalotus follicularis</u>	Switzerland
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CHLOANTHACEAE	spp. + 214	Switzerland
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HAEMODORACEAE	<u>Anigozanthos</u> spp.	Switzerland
	<u>Macropidia fuliginosa</u>	Switzerland

MYRTACEAE	<u>Verticordia</u> spp.	Switzerland
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PROTEACEAE	<u>Banksia</u> spp.	Switzerland
	<u>Conospermum</u> spp.	Switzerland
	<u>Dryandra polycephala</u>	Switzerland
	<u>Xylomelum</u> spp.	Switzerland

RUTACEAE	<u>Boronia</u> spp.	Switzerland
	<u>Crowea</u> spp.	Switzerland
	<u>Geleznovia verrucosa</u>	Switzerland
THYMELAEACEAE	<u>Pimelea physodes</u>	Switzerland

Appendix III

All species and all parts
and derivatives thereof

Denmark

Interpretation

- + 202 (A) North Pacific stock
(B) Stock in area from 0 degree longitude to 70 degrees east longitude, from the equator to the Antarctic Continent
- + 203 Populations of Bhutan, India, Nepal and Pakistan
- + 205 All North American subspecies
- + 206 Asian population
- + 207 Indian population
- + 210 Population of the USA
- + 212 Population of Chile
- + 214 Australian populations
- 101 Except: (A) Stock in North Atlantic off Iceland
(B) Stock in North Atlantic off Newfoundland
(C) Stock in area from 40 degrees south latitude to Antarctic Continent, from 120 degrees west longitude to 60 degrees west longitude
- 107 Except: Australian population
- 108 Except: Population of Papua New Guinea

5. National Management Authorities, Scientific Institutions and Reports

In order to establish and maintain direct communications between national Management Authorities, pursuant to Article IX of the Convention and the related recommendations of the first meeting of the Conference of the Parties (Berne, November 1976), the Secretariat periodically issued updated lists indicating the names and addresses of Management Authorities (Notifications to the Parties No. 112 of 17 February 1979, No. 116 of 20 July 1979, No. 121 of 14 September 1979, and No. 128 of 5 October 1979) and their telephone, telex and cable addresses (Notifications to the Parties No. 113 of 17 February 1979, No. 117 of 20 July 1979, and No. 122 of 14 September 1979). It is intended to issue a consolidated list, including information on national Scientific Authorities, in the form of a Directory in 1980.

For the purpose of communications with States not Parties to the Convention, pursuant to Article X, the Secretariat also compiled and distributed a list of Authorities issuing documentation comparable to Convention permits and certificates (Notification to the Parties No. 118 of 20 July 1979).

Pursuant to Resolution Conf. 2.14 adopted by the San José meeting, the Secretariat distributed lists of registered national scientific institutions entitled to the exemption procedure of Article VII, paragraph 6, of the Convention, for non-commercial loans, donations or exchanges of museum and herbarium specimens (Sweden and Finland, Notifications to the Parties No. 123 of 14 September 1979, and No. 131 of 22 November 1979).

Article VIII, paragraphs 6 and 7, of the Convention provides for the keeping of national trade records on endangered species, and for the submission of annual and biennial reports by the Parties. Resolution Conf. 2.16 of the San José meeting called for the submission of annual reports not later than 31 October of the year following the year for which a report was due, and a reminder was sent out by the Secretariat (Notification to the Parties No. 127 of 5 October 1979). Of the 40 States which had been Parties since January 1978, 20 submitted their annual reports for that year. In addition, reports were received from Italy and France.

At the time of writing of the present report, the Secretariat had still not received the 1978 reports which were due from the following Parties: Brazil, Chile, Cyprus, Ecuador, Gambia, Ghana, Guyana, Malaysia, Morocco, Nepal, Nicaragua, Niger, Nigeria, Norway, Pakistan, Paraguay, Seychelles, United Arab Emirates, Venezuela, Zaire. (Brazil, Morocco, Nigeria and the United Arab Emirates did not submit any reports since 1976; Paraguay and Zaire none since 1977).

Article VIII, paragraph 8, of the Convention expressly states that the information provided to the Secretariat through periodic national reports shall be available to the public where this is not inconsistent with the law of the Party concerned. It is intended to tabulate the statistical data for 1978, as received from Parties, in the form of a comparative yearbook of international wildlife trade.

In November-December 1979, a member of the Secretariat (Mr. Obdulio Menghi) undertook a mission to Brazil, Paraguay, Bolivia and Uruguay, in order to clarify the current status of Management Authorities in these Parties and to discuss specific problems of implementation with them. A summary report of the mission is appended to the report of the second meeting of the Standing Committee (Notification to the Parties No. 135 of 24 March 1980).

6. Meetings and Documentation

The second meeting of the Conference of the Parties took place at San José (Costa Rica) from 19 to 30 March 1979. It was attended by 231 delegates and observers from 49 countries and 58 organizations. The volume of conference documentation prepared by the Secretariat for this meeting was considerably higher than for any previous meeting; the meeting Proceedings consist of two volumes totalling more than 1200 pages in each of the working languages. The editorial work including trilingual translation, typing and reproduction of these volumes was carried out by the Secretariat, and the Proceedings will be distributed in June 1980.

In accordance with Article XII, paragraph 2 (f), of the Convention, revised Appendices I, II and III resulting from the meeting were distributed by Notification to Contracting or Signatory States dated 6 June 1979.

The final edited version of the Resolutions adopted by the meeting (Conf. 2.1-23) was distributed by Notification to Contracting or Signatory States dated 6 July 1979; and a summary of follow-up action to each of the Resolutions was distributed by Notification to the Parties No. 129 of 22 November 1979.

The extraordinary meeting of the Conference of the Parties, for the amendment of Article XI of the Convention, took place in Bonn (Federal Republic of Germany) on 22 June 1979. The Summary Report of the meeting was distributed by Notification to the Parties No. 115 of 20 July 1979. On the same day as the plenipotentiary meeting, the Standing Committee of the Conference of the Parties held its first meeting, also in Bonn. The Summary Report of that meeting was distributed by Notification to the Parties No. 124 of 14 September 1979.

A total of 31 Notifications were issued to all Parties in 1979 (simultaneously in English, French and Spanish). Pursuant to Resolution Conf. 2.5 (b) of the San José meeting, and in preparation of the work of the Technical Expert Committee on Harmonization of Permit Forms and Procedures, the Secretariat circulated various authentic samples of national permit forms (Notifications to the Parties No. 125 of 5 October 1979 and No. 130 of 22 November 1979, with sample forms from Canada, France, Federal Republic of Germany, Hong Kong, Switzerland, United Kingdom, USA). Further samples were to be distributed at the first meeting of the Technical Expert Committee (Bonn, January 1980), and Parties were encouraged to build up and exchange complete sets of foreign permit forms.

7. External Relations

With a view to promoting wider international acceptance of the Convention, the Secretariat established and maintained contacts and correspondence with States not Parties to the Convention and invited them to the second meeting of the Conference of the Parties (San José, March 1979); 15 non-Party States (including Argentina, Bangladesh, China, Japan, Liberia, Mexico, the Netherlands, the Philippines, the Republic of Korea, Suriname, Thailand, and Zambia) attended the meeting as observers. The 1978 Resolution of the IUCN General Assembly, adopted at its 14th session at Ashkhabad (USSR), urging "all States that have not yet done so to become Parties to the Convention without further delay"; and Decision 7/6 C (1979) of the UNEP Governing Council, adopted at its 7th session at Nairobi, urging "all States Members of the United Nations which have not done so to ratify or accede to the Convention on International Trade in Endangered Species of Wild Fauna and Flora at the earliest possible opportunity, and until they become Parties to act in the spirit of the Convention", were transmitted to all governments concerned.

In the course of duty travel, Secretariat staff and consultants visited the competent authorities of Austria, Belgium, Ireland and Argentina for discussions on ratification of the Convention.

Of the 58 organizations attending the San José meeting as observers, 4 were intergovernmental (UNEP, Food and Agriculture Organization of the United Nations, Commission of the European Communities, International Whaling Commission) and 54 were non-governmental. Continuous relations with the United Nations system were maintained primarily through the United Nations Environment Programme (UNEP), represented at the San José

meeting by its Executive Director. The Secretary General attended part of the seventh session of the UNEP Governing Council (Nairobi, May 1979), which adopted two Decisions on the Convention (7/6 C and 7/14 E); and the Interagency Meeting on Thematic Joint Programming (Rome, 15-18 October 1979), which reviewed the UNEP programme document and in-depth study of international action in the field of wildlife and protected areas, living resources and genetic resources. During the latter meeting, consultations were also held with FAO regarding liaison with the International Plant Protection Convention (amended by the FAO Assembly in November 1979; see Notification to the Parties No. 126 of 5 October 1979).

At the request of the UNEP Executive Director, the Secretary General served as Assistant Secretary at the Bonn Conference which in June 1979 adopted the Convention on the Conservation of Migratory Species of Wild Animals; the Final Act of that Conference calls for close cooperation between the Secretariats of the Washington and Bonn Conventions.

The Secretariat provided information regarding the Convention to the UN International Trade Center, to the UNEP Expert Group for an Action Plan on Marine Mammals and attended (with external funding) the Workshop on Cetacean Sanctuaries held at Guerrero Negro (Mexico, February 1979), and the Workshop on Legal Aspects of Marine Mammals Conservation in Quissac (France, December 1979).

In accordance with Resolution Conf. 2.7 of the San José meeting, relations with the International Whaling Commission (IWC) were maintained by attendance at the meeting of the IWC Scientific Committee (Cambridge, June 1979) and at the 31st IWC Annual Meeting (London, July 1979), and by joint preparation with the IWC Secretariat of a "List of species and stocks of whales protected by the IWC" (Notification to the Parties No. 120 of 20 July 1979).

In February and December 1979, the Secretariat held consultations with the Commission of the European Communities regarding current plans for joint EEC regulations implementing the Convention, and attended, in December 1979, a related seminar organized by 40 non-governmental organizations at the invitation of the European Environmental Bureau in Brussels (report issued in March 1980). On this occasion, consultations were also held with the Customs Cooperation Council (CCC).

Collaboration with the International Air Transport Association (IATA) continued, especially as regards the work of the IATA Live Animals Board, at whose Montreal meeting in October 1979 the Parties were represented by the Canadian Management Authority. The Secretariat collaborated in the preparation of a new edition of the IATA Live Animals Regulations, to be issued in July 1980.

Liaison was also maintained with the International Criminal Police Organization (INTERPOL), which has taken up investigation of three infraction cases relating to the Convention.

Of particular value for public information on the Convention was the press seminar organized (with support from UNEP and World Wildlife Fund/USA) during the San José meeting in March 1979, by the "Earthscan" unit of the International Institute for Environment and Development. - The Secretariat also provided short articles describing the Convention for a number of general and specialized periodicals.

8. Administration and Finance

The CITES Secretariat is administered by the International Union for Conservation of Nature and Natural Resources (IUCN) on behalf of the United Nations Environment Programme (UNEP), in accordance with the terms of Article XII of the Convention. The size of the permanent staff of the Secretariat remained unchanged during 1979 (Secretary General with two professional officers and two secretaries). At the end of 1979, the Secretariat office was transferred to the new headquarters of IUCN and the World Wildlife Fund at Avenue du Mont-Blanc, CH-1196 Gland (Switzerland); telephone (022) 643254, telex 22618 iucn ch, cable IUCNATURE Gland.

Two consultancy agreements previously concluded with the IUCN/SSC TRAFFIC Group (London, jointly funded with the Fauna Preservation Society) and with the IUCN Environmental Law Centre (Bonn, jointly funded with the World Wildlife Fund) were extended through 1979, and resulted in a number of important trade studies, and revised editions of the "Guidelines on Preparation and Shipment of Live Specimens", and of the "Index to Species Mentioned in Legislation", both to be published in 1980. Fruitful collaboration also developed with the newly-founded office of TRAFFIC/USA (funded by World Wildlife Fund-USA).

All direct financing for the Secretariat and for the meeting of the Conference of the Parties in 1979 was provided by the Fund of UNEP, thus bringing the total UNEP contributions to the Secretariat from its start in 1974 to US\$ 1,051,718.44 as at 31 December 1979. However, following Resolution Conf. 2.1 adopted by the Conference of the Parties at its San José meeting, and Decision 7/14 E (1979) adopted by the UNEP Governing Council at its Nairobi meeting, a special Trust Fund has been established by UNEP, for the purpose of sharing administrative costs of the Convention with all Parties. The cost-sharing arrangement takes into account the catalytic role of UNEP, which according to Governing Council Decision 6/5 D excludes open-ended financial commitments, and the continuing responsibility of the Parties for implementing the Convention. Agreed direct contributions by the Parties will thus ensure the future viability of the Secretariat, in spite of decreasing contributions by UNEP, which however continues to administer the Trust Fund. In accordance with the Terms of Reference agreed at the San José meeting (Conf. 2.1, Annex), the financial period of the Trust Fund begins on 1 January 1980.

In response to UNEP Governing Council Decision 6/5 D (1978), which envisages separate project funding of research work related to the implementation of the Convention, and as recommended by Resolutions 2.3 and 2.4 of the San José meeting, external funding proposals were developed for an "Identification Manual" and a "Checklist of Wildlife Species". On 28 November 1979, the Secretariat in consultation with the Chairman of the Identification Manual Committee submitted the first of these project proposals to UNEP for funding.

NOTIFICATIONS TO PARTIESJanuary to December 1979

<u>No.</u>	<u>Subject</u>	<u>Date issued</u>
105	Review of the Status of Cetacea	12.01.1979
106	Transmission of documents for the second meeting of the Conference of the Parties (continuation)	12.01.1979
107	Withdrawal of proposals for amendment of Appendices I and II of the Convention	12.01.1979
108	Amendments to Appendices I and II Erratum	12.01.1979
109	IUCN 14th General Assembly Resolutions	17.02.1979
110	Transmission of documents for the second meeting of the Conference of the Parties (final mailing)	17.02.1979
111	Amendments to Appendices I and II of the Convention Proposals from the United Kingdom of Great Britain and Northern Ireland Result of postal vote	17.02.1979
112	Names and addresses of Management Authorities	17.02.1979
113	Direct communications between Management Authorities	17.02.1979
114	Extraordinary Meeting of the Conference of the Parties Bonn (Federal Republic of Germany), 22 June 1979	11.05.1979
115	Results of the Extraordinary Meeting of the Conference of the Parties Bonn (Federal Republic of Germany), 22 June 1979	20.07.1979
116	Names and addresses of Management Authorities	20.07.1979
117	Direct communications between the Management Authorities	20.07.1979
118	Trade with States not Party to the Convention Authorities issuing documentation comparable to permits and certificates	20.07.1979
119	Notifications to contracting or signatory States of the Convention	20.07.1979
120	List of species and stocks of whales protected by the IWC	20.07.1979

121	Names and addresses of Management Authorities	14.09.1979
122	Direct communications between the Management Authorities	14.09.1979
123	Scientific institutions profiting of the exemption provided in Article VII, paragraph 6, of the Convention	14.09.1979
124	Report of the Standing Committee	14.09.1979
125	Committee of Technical Experts on the Harmonization of Permit Forms and Procedures	05.10.1979
126	Revision of the International Plant Protection Convention	05.10.1979
127	Annual Reports for 1978	05.10.1979
128	Names and addresses of Management Authorities	05.10.1979
129	Follow-up to the Resolutions adopted at the second meeting of the Conference of the Parties	22.11.1979
130	First meeting of Technical Expert Committee	22.11.1979
131	Scientific institutions entitled to the exemption provided in Article VII, paragraph 6, of the Convention	22.11.1979
132	New address of the Secretariat	22.11.1979

Unnumbered Notifications

issued to Contracting or Signatory States

January to December 1979

Amendments to Appendices I and II of the Convention adopted by the Conference of the Parties at its second meeting in San José, Costa Rica, from 19 to 30 March 1979	04.05.1979
Revised Appendices I, II and III	06.06.1979
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Summary of Action under Article XIII

(Federal Republic of Germany, 1979)

NOTE: Article XIII of the Convention instructs the Secretariat to communicate to Management Authorities any specific trade threats or apparent non-compliance with the Convention which may concern them. The response of the Management Authority concerned is to be reviewed by the Conference of the Parties at its next meeting.

In continuation of the reporting practice established since 1978 (Annexes to Doc. 2.5 and Doc. 2.6), a chronology of action under Article XIII in one Party (the Federal Republic of Germany) is summarized here by way of sample, in order to illustrate current day-to-day work of Secretariat and Management Authority (MA) relating to the implementation of the Convention. Summaries of related action in other Parties will be compiled for the third meeting of the Conference of the Parties.

1. (11.01.79) Sales advertisement by philanthropist association for rhino and leopard hunting trophies from the United Republic of Tanzania

Investigation by state authorities of Baden-Württemberg indicated that the trophies had not yet been imported.
2. (17.01.79) 133,058 cayman hides imported from Colombia in 1977

Upon request, export permits by Colombian nature conservation authority submitted by MA, and transmitted by Secretariat to Colombia for verification.
3. (17.01.79) 740 margay furskins from Suriname re-exported to UK in 1977

Upon request, export permits from Suriname customs submitted by MA, and transmitted by Secretariat to Suriname for verification.
4. (06.03.79) 3,600 cactacea from Mexico confiscated by customs

Information on Mexican legislation requested by MA, and supplied through IUCN Environmental Law Centre. Part of confiscated specimens released due to national legislation exempting from Convention all imports below value of DM 240.- (US\$ 130.-). Appeal against confiscation pending.

5. (07.03.79) 2 shipments of live cheetahs from Namibia by FRG airline
Statement by airline denying responsibility for inadequate transport (contested by other airline involved) and claiming conformity with re-export authorization (contested by Danish MA). FRG airline voluntarily offers to ban all future carriage of Appendix I live animals.
6. (15.03.79) Sales advertisement for reptiles from Sri Lanka via Frankfurt
Dealer subsequently transferred activities from Frankfurt to Austria.
7. (06.04.79) 141 rhino horns from Kenya confiscated by customs
Consignee (FRG ivory trader) denies having ordered the specimens; evidence transmitted to INTERPOL and Kenyan authorities, incl. Swiss bank payments from consignee to consignor. Proceedings against consignee and against freight forwarder pending.
8. (25.04.79) 4,068 kg of ivory imported from Kenya in 1979
11 months old permits admitted by MA on account of possible transportation delays and uncertainty of interpretation of Article VI (2). MA considered that six-month delay did not apply to documents from non-Party States and did not necessarily start on date of permit issue.

Export permits, transmitted by Secretariat to Kenyan Management Authority for verification, proved to be pre-dated and non-authentic.
9. (27.04.79) 253.8 kg (874.4 kg) of ivory from Zaire without documents, confiscated by customs

Subsequently released by MA on basis of export permit from Zaire regional authority.

Permit contested by Secretariat and transmitted to Zaire for verification, proved to be non-authentic.
10. (06.07.79) Sales advertisement for tiger skin and ivory

Investigation by state authority of Bavaria indicated pre-Convention acquisition of skin.
11. (06.07.79) Sales advertisement for Appendix I live animals

Request for investigation transmitted by MA to state authority in Bavaria.

12. (06.07.79) Sales advertisements for Appendix II butterflies and stuffed birds
Request for investigation transmitted by MA to state authorities in Bavaria, Baden-Württemberg, Hamburg, Hessa and Northrhine-Westphalia.
13. (06.07.79) Green turtle meat from Nicaragua re-exported to Switzerland
Imports erroneously certified as "bred in captivity", authorized as pre-Convention acquisition.
Further re-exports from FRG reported by Denmark.
14. (19.07.9) Sales advertisements for tiger skins, and Appendix II butterflies
Request for investigation transmitted by MA to state authorities in Bavaria and Baden-Württemberg.
15. (19.07.79) Sales advertisements for tiger skins and Appendix I furcoats
Request for investigation transmitted by MA to state authority in Bavaria.
16. (24.07.79) Sales advertisement for elephant tusks from Central African Empire
Investigation by state authority of Bavaria indicated pre-Convention acquisition.
17. (30.07.79) 30 Appendix I primates (Saguinus oedipus) from Panama re-exported to UK
Transaction authorized by UK and Panama MA but subsequently cancelled by Panama. 30 other primates imported from Bolivia by same dealer with permits for scientific research purposes.
18. (07.08.79) 4 Horned parakeets (Eunymphicus cornutus) from New Caledonia re-exported to the Netherlands
Upon request, export permit and re-export certificate submitted by MA, transmitted by Secretariat to Dutch authority.
Re-sale of birds prohibited by Dutch authority.
19. (08.08.79) Sales advertisements for Brazilian parrots
Request for investigation transmitted by MA to state authority in Bavaria.

20. (08.08.79) Large commercial imports of cactacea from Mexico
Request for investigation transmitted by MA to state authority in Baden-Württemberg.
21. (05.09.79) 650 kg of ivory confiscated in Kenya on board of FRG airline
Information received by MA from airline indicates that export was illegal, disciplinary measures taken against airline personnel.
Airline requests further information on Convention, transmitted by MA and Secretariat.
22. (06.09.79) Sales advertisement for leopard furcoats and elephant tusks
Request for investigation transmitted by MA to state authorities in Hessa, Bavaria and Baden-Württemberg. Some specimens traced to Austrian firm.
23. (11.09.79) 13,362 seal skins from South Africa (Arctocephalus pusillus) not recorded as imports
According to MA, processed seal skins cannot be distinguished from unlisted species (Callorhinus ursinus), therefore not recorded in annual report.
Secretariat has enquired from US Management Authority about possible proposal for listing Callorhinus ursinus on Appendix II.
24. (11.09.79) Sales advertisement for 3 live black jaguars
Recorded in annual report as bred in captivity.
25. (12.09.79) 150,000 snake skins and 500 otter skins addressed to FRG, confiscated by customs in India
Request for investigation transmitted by MA to state authority in Hamburg.
26. (28.09.79) Importation of 4 falcons from Canada
Investigation by state authority in North-Rhine-Westphalia indicates no illegal imports.
Dealer concerned requested source of information from Secretariat, threatening lawsuit. Secretariat refused to disclose source.

27. (31.10.79) Imports of Appendix II specimens from Argentina, Paraguay, Uruguay and China
- Upon request, copies of export documents submitted by MA, and transmitted by Secretariat to exporting countries for verification. Documents from Argentina proved to be authentic; several of the permits from Uruguay proved to be non-authentic.
28. (08.11.79) Trade in whale products
- Upon request, customs statistics on whale oil imports were submitted by MA, and importers alerted to Convention requirements. Proceedings against several major whale oil importers pending. Investigation by state authority in Hamburg indicated that Japanese whale meat (species not identified) had been imported in 1977 and sold to the public up to December 1979, but imports had been discontinued. Imports of minke whale meat from Denmark (Greenland) continued since May 1979 without Danish export permits due to Common Market exemption from customs control. Secretariat requested Danish MA to investigate.
29. (10.11.79) Trade in live ocelots
- Investigation by state authority of North-Rhine-Westphalia indicated that operations of "ocelot farm" were in conformity with the Convention.
30. (10.11.79) Trade in live reptiles
- Investigation of herpetarium by state authority in North-Rhine-Westphalia indicated 4 captive-bred reptiles (Heloderma horridum) legally exported; recent thefts of pre-Convention imports (2 Testudo elephantopus, 2 Epicrates inornatus, 5 Varanus gilleni, 2 Varanus glebopalma, 4 Varanus acanthurus).
31. (10.11.79) Sale of gorilla trophy from Uganda
- Following a customs investigation, skin and skeleton parts of a mountain gorilla imported from the Netherlands and probably originating in Uganda were confiscated from a taxidermist.
32. (10.11.79) Sales of tiger, leopard and jaguar skins
- Request for investigation transmitted by MA to state authorities of Bavaria and Baden-Württemberg. Investigation by state authority of Hesse indicated that a coat erroneously identified by a department store as leopard coat was an ocelot coat.

33. (10.11.79) Sales advertisement of crocodile and turtle leather products
Request for investigation transmitted by MA to all state authorities.
34. (10.11.79) Advertisement for cactus and orchid collectors' tours to Mexico and Peru
Customs authorities alerted to travel schedules of tours as advertised.

Secretariat informed competent authorities in the countries concerned, and Peruvian MA confirmed its readiness to carry out controls.
35. (10.11.79) Advertisement for safaris to United Republic of Tanzania (rhino, leopard, Nile crocodile)

Tour operator was informed of ban on imports of Appendix I hunting trophies, and changed his advertisement accordingly.
36. (10.11.79) Swedish court verdict against FRG taxidermist

According to MA, foreign convictions for smuggling of wildlife may be taken into account in commercial licensing of taxidermists.
37. (12.11.79) Imports of tortoiseshell (Eretmochelys imbricata) from Indonesia

According to certificate by Indonesian MA, bred in captivity. Contested by FRG Scientific Authority, transmitted by Secretariat to Indonesia for verification.
38. (16.11.79) Authentication of ivory trade documents from Congo

In response to doubts raised by Secretariat regarding signature on export document, the competent official in the Congo stated that he changed his own signature due to earlier forgeries.
39. 21.11.79) Imports of felidae furskins from Brazil

No response to repeated Secretariat enquiries about discrepancies between 1977/78 FRG annual reports, customs statistics, statements by Brazilian MA and FRG importers. MA considered that discrepancies between CITES reports and customs statistics cannot generally be considered as indicating violation of the Convention.

Brazilian Embassy in Bonn confirmed illegality of all exports of wildlife and wildlife products. Major Frankfurt fur dealer confirmed continuing imports from Brazil, subsequently denied by fur trade association. Several department stores advertised Brazilian ocelot furcoats.

40. (27.11.79) Sales advertisements for reptile leather products

Request for investigation transmitted by MA to state authority of Baden-Württemberg.

41. (28.11.79) Sales advertisement for Bulgarian otters

European otters (Lutra lutra) imported with captive-breeding certificates from Bulgaria by commercial dealer for various repopulation projects.

Secretariat identified captive-breeding certificates for total of 60 otters from the same Bulgarian source for 1978, questioned conformity with Resolution Conf. 2.12 and distribution figures.

42. (29.11.79) Sales advertisement for rhino horn powder in Thailand newspaper by FRG resident

Customs investigation closed for lack of evidence.

43. (29.11.79) Imports of felidae furskins from Peru (14,512) and India (3,000)

No response to enquiry about discrepancies between FRG annual reports and exporting countries' reports. MA considered that discrepancies between CITES reports and customs statistics cannot generally be considered as indicating violation of the Convention.

44. (04.12.79) Export permit for 3,387.3 kg of ivory from Zaire

Import not authorized by MA, as permit issued by incompetent regional authority. Permit transmitted by Secretariat to Zaire MA, proved to be non-authentic.

45. (05.12.79) Sales advertisements for Appendix I furskin (including 11 leopard coats) and reptile leather products

Request for investigation transmitted by MA to state authorities in Bavaria and Baden-Württemberg.

46. (12.12.79) 1,462.3 kg of ivory from Chad, confiscated by customs

Permits rejected by MA as not in conformity with requirements of Article X.

Transmitted by Secretariat to competent authority in Chad, proved to be non-authentic.

47. (12.12.79) Export permits for deep-frozen birds of prey from China

Import authorized by MA under Article X, but future practice will be more restrictive.

48. (20.12.79) Several sales advertisements and catalogues for Appendix I live birds and reptiles

Request for investigation transmitted by MA to state authorities of Baden-Württemberg, Bavaria and North-Rhine-Westphalia.